FINANCIAL SECTION

This section contains the following subsections:

- . Independent Auditors' Report
- . Management's Discussion and Analysis
- . Basic Financial Statements
- . Required Supplementary Information
- . Combining and Individual Fund Statements and Schedules



This page intentionally left blank.

INDEPENDENT AUDITORS' REPORT



This page intentionally left blank.

JAMES MOORE & CO., P.L. CERTIFIED PUBLIC ACCOUNTANTS AND CONSULTANTS

INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor, City Council, and City Manager, City of Palm Coast, Florida:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Palm Coast, Florida, as of and for the year ended September 30, 2004, which collectively comprise City of Palm Coast, Florida's basic financial statements as listed in the table of contents. These financial statements are the responsibility of City of Palm Coast, Florida's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Palm Coast, Florida, as of September 30, 2004, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued a report dated December 22, 2004, on our consideration of City of Palm Coast, Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The management's discussion and analysis and required supplementary information, as listed in the table of contents, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise City of Palm Coast, Florida's basic financial statements. The introductory section, combining fund statements and schedules, schedule of expenditures of federal awards, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining fund statements and schedules and the schedule of expenditures of federal awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

James Hoore & lo.

Daytona Beach, Florida December 22, 2004

MANAGEMENT'S	DISCUSSION	AND ANALYSIS



This page intentionally left blank.

MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Palm Coast management's discussion and analysis is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the City's financial activity, (c) identify changes in the City's financial position (its ability to address the next and subsequent year challenges), (d) identify any material deviations from the financial plan (the approved budget), and (e) identify individual fund issues or concerns.

Financial Highlights

- The assets of the City of Palm Coast exceeded its liabilities at the close of fiscal year 2004 by \$207,135,473. Of this amount, \$14,944,035 may be used to meet the City's ongoing obligations to citizens and creditors.
- The City's total net assets increased by \$19,724,190. Approximately 73% of this increase was attributable to one-time resources such as impact fees and developer contributions.
- As of the close of fiscal year 2004, the City's governmental funds reported combined ending fund balances of \$16,940,776, an increase of \$281,606 over the prior year. Approximately, 83% of this total amount or \$14,176,406 is reported as unreserved fund balance.
- At the end of fiscal year 2004, unreserved fund balance in the general fund was \$5,849,129, or 29.6% of total general fund expenditures.
- The City of Palm Coast's total debt increased by \$97,027,606 during the current fiscal year. Bonds were issued to purchase the water and wastewater utility that serves the City. Bond debt was \$96,650,000. There was an increase in compensated absences and the City took a \$156,230 loan for an equipment purchase.

Overview of the Financial Statements

This annual report consists of four parts - management's discussion and analysis (this section), the basic financial statements, required supplementary information, and an optional section that presents combining statements for nonmajor governmental funds. The basic financial statements include two kinds of statements that present different views of the City:

- The first two statements are government-wide financial statements that provide both long-term and short-term information about the City's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the City government, reporting the City's operations in more detail than the governmentwide statements.
 - The governmental funds statements tell how general government services like public safety were financed in the short term as well as what remains for future spending.
 - The proprietary fund statements give the results of the City's business-type activities.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. In addition to these required elements, we have included a section with combining statements that provide details about our nonmajor governmental funds, each of which are added together and presented in single columns in the basic financial statements. The remainder of this overview section of management's discussion and analysis explains the structure and contents of each of the statements.

Government-Wide Statements

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City's net assets and how they have changed. Net assets - the difference between the City's assets and liabilities - is one way to measure the City's financial health, or position.

- Over time, increases or decreases in the City's net assets are an indicator of whether its financial health is improving or deteriorating.
- To assess the overall health of the City you need to consider additional non-financial factors such as changes in the City's property tax base and the condition of the City's roads.

The governmental activities include most of the City's basic services, such as law enforcement, fire, public works, parks, and general administration. Property taxes and intergovernmental revenues finance most of these activities. Business-type activities of the City of Palm Coast include a water and sewer utility and solid waste collection, which are funded by user fees.

Fund Financial Statements

Governmental funds. The fund financial statements provide more detailed information about the City's most significant funds - not the City as a whole. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes. Some funds are required by Florida Statute or other regulations. The governmental funds, focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information at the bottom of the governmental funds statement, or on the subsequent page, that explains the relationship (or differences) between them.

The City of Palm Coast maintains ten individual governmental funds. Eight of the governmental funds are classified as non major and are summarized under this heading in the governmental fund presentation. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, capital projects fund and non major governmental funds, all of which are combined into a single, aggregated presentation. Individual fund data for non major governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriation budget for its general, capital projects and non major governmental funds. A budgetary comparison schedule has been provided for these funds to demonstrate compliance with this budget.

Proprietary funds. The City of Palm Coast maintains three proprietary funds. Two of these are enterprise funds. They are the utility fund and solid waste fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The fleet management fund is an internal service fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City of Palm Coast's various functions

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information of the utility which is considered to be a major fund of the City. The solid waste fund is shown separately on the proprietary fund financial statements, but is not considered a major fund. The internal service fund is shown in a separate column, but not included in the totals for proprietary funds.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City of Palm Coast's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City maintains one fiduciary fund, which is the volunteer firefighters' pension fund.

Financial Analysis of the City as a Whole

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City of Palm Coast, assets exceeded liabilities by \$207,135,473 at the close of the most recent fiscal year.

Of the net assets, 5 percent falls in the unrestricted category. These may be used to meet ongoing obligations to citizens and creditors. Investment in capital assets makes up 88 percent of the City of Palm Coast's net assets. These capital assets are used to provide services to citizens and therefore are not available for future spending. Although the investment in capital assets is reported net of related debt used to acquire the assets, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Table I City of Palm Coast's Capital Assets

	Governmen	tal	Activities	Business-ty	ctivities		Total			
	2004		2003	2004	2003		2004			2003
Current and other assets	\$ 21,835,932	\$	19,203,152	\$ 18,825,525	\$	-	\$	40,661,457	\$	19,203,152
Capital assets	180,799,707		171,415,015	91,095,789		-		271,895,496		171,415,015
Total assets	202,635,639		190,618,167	109,921,314		-		312,556,953		190,618,167
Long-term liabilities	1,026,483		768,946	96,770,071		-		97,796,554		768,946
Other liabilities	5,211,082		2,437,938	2,413,844		-		7,624,926		2,437,938
Total liabilities	6,237,565		3,206,884	99,183,915		-		105,421,480		3,206,884
Net assets:										
Invested in capital assets, net										
of related debt	180,740,187		171,361,402	1,704,059				182,444,246		171,361,402
Restricted	5,950,159		4,103,283	5,288,252				11,238,411		4,103,283
Unrestricted	9,707,728		11,946,598	3,745,088		-		13,452,816		11,946,598
Total net assets	\$ 196,398,074	\$	187,411,283	\$ 10,737,399	\$	-	\$	207,135,473	\$	187,411,283

Table II
City of Palm Coast's Changes in Net Assets

	Governmen	tal Activities	Business-ty	pe Activities	<u>To</u>	<u>Total</u>		
_	2004	2003	2004	2003	2004	2003		
Revenues:								
Program revenues:								
Charges for services	\$ 7,408,138	\$ 5,497,889	\$ 17,455,574	\$ -	\$ 24,863,712	\$ 5,497,889		
Operating grants and contributions	2,544,712	1,738,313	-	-	2,544,712	1,738,313		
Capital grants and contributions	4,911,700	2,464,325	10,011,548	-	14,923,248	2,464,325		
General revenues:								
Property taxes	7,855,523	6,539,567	-	-	7,855,523	6,539,567		
Other taxes	3,591,856	3,962,014	-	-	3,591,856	3,962,014		
Intergovernmental	2,124,420	1,780,355	-	-	2,124,420	1,780,355		
Other	236,828	297,041	124,049	-	360,877	297,041		
Total revenues	28,673,177	22,279,504	27,591,171	-	56,264,348	22,279,504		
Expenses:								
General government	8,388,301	6,280,768	-	-	8,388,301	6,280,768		
Public safety	3,643,368	2,737,703	-	-	3,643,368	2,737,703		
Transportation and physical								
environment	6,589,005	5,449,800	-	-	6,589,005	5,449,800		
Culture & recreation	1,047,729	687,477	-	-	1,047,729	687,477		
Utility	-	-	15,619,664	-	15,619,664	-		
Solid Waste	-	-	1,234,108	-	1,234,108	-		
Interest on long-term debt	17,983	39,515	-	-	17,983	39,515		
Total expenses	19,686,386	15,195,263	16,853,772	-	36,540,158	15,195,263		
Increase in net assets	8,986,791	7,084,241	10,737,399	-	19,724,190	7,084,241		
Net assets - beginning	187,411,283	180,327,042	-	-	187,411,283	180,327,042		
Net assets - ending	\$ 196,398,074	\$ 187,411,283	\$ 10,737,399	\$ -	\$ 207,135,473	\$ 187,411,283		

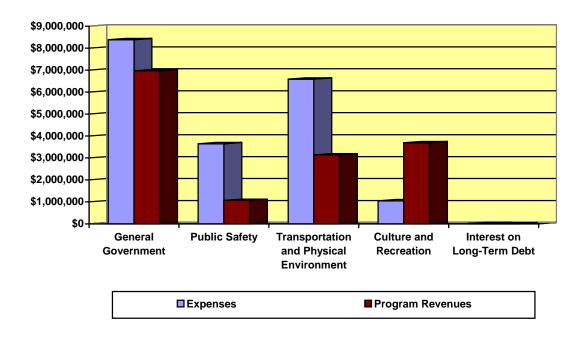
Governmental Activities

Governmental activities increased the City of Palm Coast's net assets by \$8,986,791 during the current fiscal year. This represents 46 percent of the total growth in net assets for the City. Buildings and infrastructure account for over \$7 million of the increase. The remainder was primarily construction in progress on a new park.

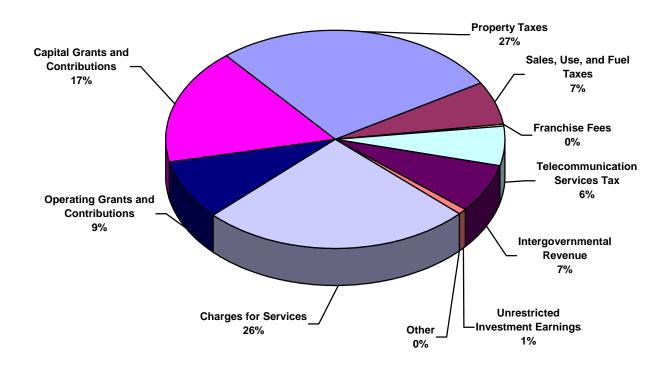
Business-type Activities

Business-type activities increased the City of Palm Coast's net assets by \$10,737,399 or 54 percent of the total growth in net assets. This is the first year that the City has operated a business-type activity. The local utility company was purchased in October 2003 for almost \$83 million. Bonds were issued for \$96,650,000, a portion of which was earmarked for future construction. Almost all of increase in net assets is attributable to capital grants and contributions.

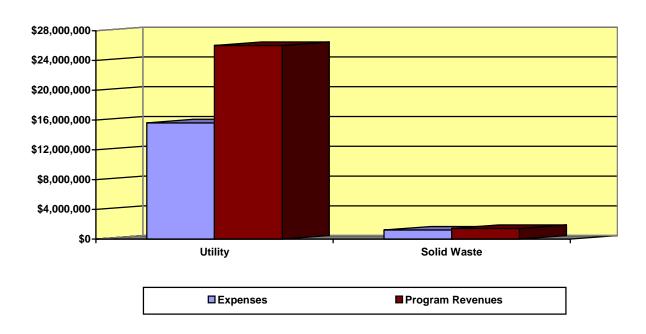
Expenses and Program Revenues - Governmental Activities



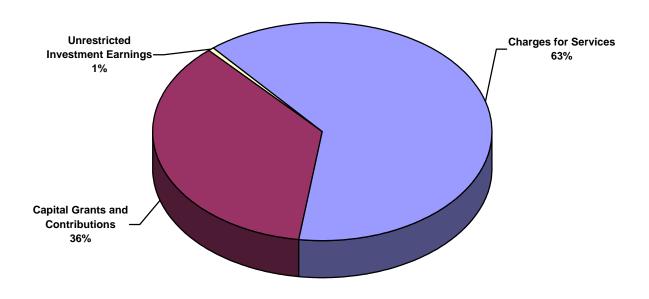
Revenues by Source - Governmental Activities



Expenses and Program Revenues - Business-type Activities



Revenues by Source - Business-type Activities



Financial Analysis of the Government's Funds

Governmental funds. The general fund is the chief operating fund of the City. At the end of the current fiscal year, unreserved fund balance in the general fund was \$5,849,129. The total fund balance stood at \$6,454,797. As a measure of the general fund's liquidity, it may be useful to compare both unreserved and total fund balance to fund expenditures. Unreserved fund balance represents 29 percent of total general fund expenditures, while total fund balance represents 32 percent of that same amount. These percentages represent a 4 percent and a 2 percent increase, respectively.

The fund balance of the City of Palm Coast's general fund increased by \$708,500 during the current fiscal year. Key factors in this growth are as follows:

- Tax revenue increased by just over \$1.6 million. Property taxes accounted for about \$1.3 million of the increase. There was no change in the millage rate.
- License and permit revenue increased by over \$1.7 million. Most of this increase was generated from the issuance of building permits.

The capital projects fund has a total fund balance of \$3,301,174, a decrease of \$2,531,020. Expenditures to buy and improve a new city hall building accounted for most of the decrease.

The other governmental funds have a total fund balance \$7,184,805. This was an increase of \$2,104,126 during the current fiscal year. The Fire Impact Fee Fund accounted for 41 percent of the increase. The remainder was spread over several special revenue funds.

Proprietary funds. The City of Palm Coast's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the utility fund were \$3,348,445 at the end of the year. Since this is the first year that the City operated the utility, there is no prior year data for comparison.

The solid waste fund was established in April 2004. The unrestricted net assets were \$216,402 at the end of the year.

General Fund Budgetary Highlights

Differences between the original budget and the final amended budget totaled \$4,705,304. Building inspection costs were more than expected due to the high level of building activity. This additional cost was covered by increases in permit revenue. Other major budget increases were for contractual services related to street and stormwater facility repairs and maintenance. These were covered by contingency funds and reserves.

During the year, revenues exceeded the final amended budget by \$835,915. This was the result of higher than expected tax collections and intergovernmental revenues related to growth. Permit revenue also exceeded budget expectations as building within the City of Palm Coast increased for the year. Expenditures were less than the final amended budget by \$1,412,759. Vacancies in Development Services and Public Works and projects that were not completed are the reason for this difference.

Capital Asset and Debt Administration

Capital assets. The City of Palm Coast's investment in capital assets as of September 30, 2004, amounts to \$269,961,049 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, infrastructure, machinery and equipment. This is an increase of \$98,546,034 for the current fiscal year. Most of the increase is related to the purchase of the utility system and subsequent improvements during the year. The rest of the increase can be attributed to the purchase and renovation of a city hall building, improvements to city streets, and construction of a new park.

Table III
City of Palm Coast's Capital Assets

	Governmen	tal /	Activities		Business-ty	ре А	ctivities		Total			
	2004		2003		2004		2003	2004			2003	
Land	\$ 67,837,121	\$	67,812,181	\$	12,196,800	\$	-	\$	80,033,921	\$	67,812,181	
Buildings and improvements												
other than buildings	5,469,267		2,225,765		31,543,548		-		37,012,815		2,225,765	
Infrastructure	99,547,913		97,648,849		41,848,350		-		141,396,263		97,648,849	
Equipment	4,031,906		2,472,144		186,823		-		4,218,729		2,472,144	
Construction in progress	3,913,500		1,256,076		3,385,821		-		7,299,321		1,256,076	
Total	\$ 180,799,707	\$	171,415,015	\$	89,161,342	\$	-	\$	269,961,049	\$	171,415,015	

Additional information on the City of Palm Coast's capital assets can be found in Note 6 on page 48 of this report.

Long-term debt. The City of Palm Coast issued \$96,650,000 in revenue bonds to purchase the utility system. A portion of the proceeds were also planned for system expansion. The City borrowed \$156,230 to purchase equipment through fleet management. There is a CDBG loan with a balance of \$230,693 and a State Revolving Fund loan of \$75,000. The remainder of the long-term debt is made up of capital leases and compensated absences. The total long-term debt of the City is \$97,796,554.

Table IV
City of Palm Coast's Long-term Debt

	Governmen	ernmental Activities			Business-ty	pe A	Activities	Total			
	2004	2003			2004	2003		2004			2003
Loans from other governments	\$ 305,693	\$	335,300	\$	-	\$	-	\$	305,693	\$	335,300
Loans from financial institutions	156,230		-		-		-		156,230		-
Revenue bonds	-		-		96,650,000		-		96,650,000		-
Capital leases	59,520		53,613		-		-		59,520		53,613
Compensated absences	505,040		380,034		120,071		-		625,111		380,034
Total	\$ 1,026,483	\$	768,947	\$	96,770,071	\$	-	\$	97,796,554	\$	768,947

Additional information on the City of Palm Coast's long-term debt can be found in Note 9 beginning on page 46 of this report.

Next Year's Budget and Rates

During the current fiscal year, unreserved fund balance in the General Fund increased to \$5,849,129 plus an additional \$387,457 reserved for encumbrances. The City of Palm Coast has appropriated \$2,194,701 of the unreserved fund balance for spending in the 2005 fiscal year budget. After encumbrance and project carryovers, the available fund balance, as a percentage of prior year expenditures and transfers out is 17 percent.

The City Council approved a millage rate of 3.4 mills for fiscal year 2005. This is the same rate as fiscal year 2004, however .5 mills has been designated for capital projects.

Requests for Information

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City of Palm Coast's financial condition and to demonstrate the City's accountability for the money it receives. If you have any questions about this report or need additional financial information you may contact the City of Palm Coast as follows:

City of Palm Coast Financial Services 2 Commerce Boulevard Palm Coast, FL 32164-3126

Or

Telephone (386) 986-3725 Fax (386) 986-3724 E-mail <u>rbritt@ci.palm-coast.fl.us</u>

BASIC FINANCIAL STATEMENTS



This page intentionally left blank.

City of Palm Coast, Florida Statement of Net Assets September 30, 2004

	Governmental Business-type Activities Activities				Total
ASSETS					
Equity in pooled cash and investments	\$	19,228,251	\$	2,991,940	\$ 22,220,191
Receivables - net		321,660		2,542,629	2,864,289
Due from other governments		2,244,125		-	2,244,125
Prepaid items		2,650		-	2,650
Inventories		39,246		218,074	257,320
Unamortized bond premium		-		(1,472,382)	(1,472,382)
Unamortized debt issuance costs		-		3,406,829	3,406,829
Restricted assets:					
Equity in pooled cash and investments		-		13,059,477	13,059,477
Due from other governments		-		13,405	13,405
Capital assets (net of accumulated depreciation):					
Land		67,837,121		12,196,800	80,033,921
Buildings and improvements other than buildings		5,469,267		31,543,548	37,012,815
Infrastructure		99,547,913		41,848,350	141,396,263
Equipment		4,031,906		186,823	4,218,729
Construction in progress		3,913,500		3,385,821	7,299,321
Total assets		202,635,639		109,921,314	312,556,953
LIABILITIES					
Accounts payable and other current liabilities		2,374,112		647,172	3,021,284
Due to other governments		2,521,839		-	2,521,839
Internal balances		180,241		(180,241)	-
Customer deposits		134,890		1,420,553	1,555,443
Payable from restricted assets:					
Accounts payable		-		391,831	391,831
Contract payable		-		134,529	134,529
Noncurrent liabilities:					
Due within one year		468,769		87,853	556,622
Due in more than one year		557,714		96,682,218	97,239,932
Total liabilities		6,237,565		99,183,915	105,421,480
NET ASSETS					
Invested in capital assets, net of related debt		180,740,187		1,704,059	182,444,246
Restricted for:					
Specific capital projects		18,331		-	18,331
Construction		5,879,410		4,820,199	10,699,609
Renewal and replacement		-		468,053	468,053
Public safety		52,418		-	52,418
Unrestricted		9,707,728		3,745,088	13,452,816
Total net assets	\$	196,398,074	\$	10,737,399	\$ 207,135,473

City of Palm Coast, Florida Statement of Activities For the Year Ended September 30, 2004

			F	Prog	am Revenue	s		
			harges for	Operating Grants and			Capital Grants and	
Functions/Programs	Expenses		Services	Co	ntributions	Contributions		
Primary government:								
Governmental activities:								
General government	\$ 8,388,301	\$	6,960,846	\$	7,196	\$	-	
Public safety	3,643,368		118,086		39,042		907,529	
Transportation and physical environment	6,589,005		208,305		2,494,204		430,850	
Culture and recreation	1,047,729		120,901		-		3,573,321	
Interest on long-term debt	17,983		-		-			
Total governmental activities	\$ 19,686,386	\$	7,408,138	\$	2,540,442	\$	4,911,700	
Dualines to a settinistica.								
Business-type activities:	15 010 001		40.005.004				10 011 510	
Utility	15,619,664		16,005,064		-		10,011,548	
Solid waste	1,234,108		1,450,510		-		-	
Total business-type activities	\$ 16,853,772	\$	17,455,574	\$	-	\$	10,011,548	

General revenues:

Property taxes Sales and use taxes

Franchise fees

Telecommunication services tax Intergovernmental revenue

Unrestricted investment earnings

Miscellaneous

Gain on sale of capital assets

Transfers

Total general revenues and transfers

Change in net assets

Net assets - beginning - restated

Net assets - ending

Net (Expense) Revenue and Changes in Net Assets

_		_		
G	overnmental	В	usiness-type	
	Activities		Activities	Total
\$	(1,420,259)	\$	-	\$ (1,420,259)
	(2,578,711)		-	(2,578,711)
	(3,455,646)		-	(3,455,646)
	2,646,493		-	2,646,493
	(17,983)		-	(17,983)
	(4,826,106)		-	(4,826,106)
	-		10,396,948	10,396,948
	-		216,402	216,402
	-		10,613,350	10,613,350
	7,855,523		-	7,855,523
	1,878,066		-	1,878,066
	79,730		-	79,730
	1,634,060		-	1,634,060
	2,128,690		-	2,128,690
	197,427		148,549	345,976
	6,006		-	6,006
	8,895		-	8,895
	24,500		(24,500)	-
	13,812,897		124,049	13,936,946
	8,986,791		10,737,399	19,724,190
	187,411,283		-	187,411,283
\$	196,398,074	\$	10,737,399	\$ 207,135,473

City of Palm Coast, Florida Balance Sheet Governmental Funds September 30, 2004

ASSETS	General	Capital Projects	Nonmajor overnmental Funds	Total Governmental Funds		
Equity in pooled cash and investments	\$ 9,262,570	\$ 2,936,482	\$ 6,747,616	\$	18,946,668	
Accounts receivable - net	65,877	-	-		65,877	
Notes receivable - current	30,813	-	-		30,813	
Due from other governments	928,912	-	1,315,213		2,244,125	
Notes receivable - noncurrent	199,880	-	-		199,880	
Due from other funds	-	500,000	-		500,000	
Prepaid items	2,650	-	-		2,650	
Total assets	\$ 10,490,702	\$ 3,436,482	\$ 8,062,829	\$	21,990,013	
LIABILITIES AND FUND BALANCES Liabilities: Accounts payable Accrued liabilities Due to other governments Customer deposits Deferred revenue Total liabilities	\$ 930,725 401,400 2,521,839 134,890 47,051 4,035,905	\$ 121,931 13,377 - - - - 135,308	\$ 607,195 270,829 - - - - 878,024	\$	1,659,851 685,606 2,521,839 134,890 47,051 5,049,237	
Fund balances: Reserved for: Encumbrances	387,457	667,483	1,491,219		2,546,159	
Specific capital projects	18,331	-	-		18,331	
Notes receivable - noncurrent	199,880	-	-		199,880	
Unreserved, reported in:						
General fund	5,849,129	-	-		5,849,129	
Special revenue funds	-	-	5,693,586		5,693,586	
Capital projects funds	-	2,633,691			2,633,691	
Total fund balances	6,454,797	3,301,174	7,184,805		16,940,776	
Total liabilities and fund balances	\$ 10,490,702	\$ 3,436,482	\$ 8,062,829	\$	21,990,013	

City of Palm Coast, Florida Reconciliation of the Balance Sheet to the Statement of Net Assets Governmental Funds September 30, 2004

Fund balances - total governmental funds	\$ 16,940,776
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	178,941,844
Revenues in the statement of activities that do not provide current financial resources are reported as deferred revenues in the funds.	47,051
Internal services funds are used by management to charge the costs of fleet lease and maintenance. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets.	1 225 001
Long-term liabilities, including bonds payable, are not due and payab	1,335,081
in the current period and therefore are not reported in the funds	 (866,678)
Net assets of governmental activities	\$ 196,398,074

City of Palm Coast, Florida Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended September 30, 2004

REVENUES		General		Capital Projects		Nonmajor vernmental Funds	Go	Total overnmental Funds
Taxes	\$	11 000 511	Φ		\$	1 070 000	œ.	10 044 640
Licenses and permits	Φ	11,063,544 5,910,993	\$	-	Φ	1,878,066	\$	12,941,610 5,910,993
Intergovernmental revenue				-		927,256		
Charges for services		2,447,643 1,523,459		-		51,234		3,374,899 1,574,693
Fines and forfeitures				-		,		
Impact fees		106,067		-		23,843		129,910
•		100 710		22 111		4,002,575		4,002,575
Investment earnings Miscellaneous		100,710		32,111		64,365		197,186
		6,006		20 111		6.047.220		6,006
Total revenues		21,158,422		32,111		6,947,339		28,137,872
EXPENDITURES								
Current:								
General government		8,455,664		-		-		8,455,664
Public safety		3,549,167		-		-		3,549,167
Transportation and physical environment		4,032,203		-		443,896		4,476,099
Culture and recreation		1,002,543		-		-		1,002,543
Capital outlay:								
General government		117,562		2,891,248		-		3,008,810
Public safety		116,984		677,527		55,000		849,511
Transportation and physical environment		2,402,156		348,550		1,386,198		4,136,904
Culture and recreation		19,125		359,722		2,886,819		3,265,666
Debt service:								
Principal		77,510		-		-		77,510
Interest and Other		17,983		-		-		17,983
Total expenditures		19,790,897		4,277,047		4,771,913		28,839,857
Excess of revenues over (under) expenditures		1,367,525		(4,244,936)		2,175,426		(701,985)
OTHER FINANCING SOURCES AND (USES)								
Transfers in		95,800		808,636		-		904,436
Transfers out		(808,636)		-		(71,300)		(879,936)
Sale of capital assets		-		905,280		-		905,280
Loan and capital lease proceeds		53,811		-		-		53,811
Total other financing sources (uses)		(659,025)		1,713,916		(71,300)		983,591
Net change in fund balances		708,500		(2,531,020)		2,104,126		281,606
Fund balances - beginning - restated		5,746,297		5,832,194		5,080,679		16,659,170
Fund balances - ending	\$	6,454,797	\$	3,301,174	\$	7,184,805	\$	16,940,776

City of Palm Coast, Florida Reconciliation of the Statement of Revenues, Expenditures, And Changes in Fund Balances of Governmental Funds To the Statement of Activities Governmental Funds For the Year Ended September 30, 2004

Net change in fund balances - total governmental funds		\$ 281,606
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful lives.		
Expenditures for capital assets	11,260,891	
Less current year depreciation	(2,507,995)	8,752,896
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Contributed property and equipment		709,125
Revenue collections expected after 60 days		47,051
The net effect of various miscellaneous transactions involving capital assets		
(i.e., sales and trade-ins) is to decrease net assets.		(1,054,067)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, the governmental funds report the effect of issuance costs when debt is first issued, whereas amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the		
treatment of long-term debt and related items.		23,699
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditure in governmental funds.	es	
Compensated absences		(124,054)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of certain activities of the		
internal service funds is reported with governmental activities.	-	350,535
Change in net assets of governmental activities		\$ 8,986,791

City of Palm Coast, Florida Statement of Net Assets Proprietary Fund September 30, 2004

	Business-type Activities-Enterprise Fund							
		Utility		Solid Waste		Total	-	Governmental Activities Internal Service Funds
ASSETS								
Current assets:								
Equity in pooled cash and investment:	\$	2,991,940	\$		\$	2,991,940	\$	281,583
Accounts receivable - ne		2,208,278		334,351		2,542,629		25,090
Inventories		218,074		-		218,074		39,246
Total current assets		5,418,292		334,351		5,752,643		345,919
Noncurrent assets: Restricted assets: Equity in pooled cash and investments:								
Revenue bond covenants		7,379,394				7,379,394		-
Impact fees		5,212,030				5,212,030		-
Renewal and replacement		468,053				468,053		-
Due from other governments								
Revenue bond covenants		13,405		-		13,405		-
Total restricted assets		13,072,882		-		13,072,882		-
Capital assets: Land Building and improvements other		12,196,800		-		12,196,800		-
than buildings		75,886,767		_		75,886,767		_
Equipment		199,317		_		199,317		2,207,916
Equipmont		88,282,884		-		88,282,884		2,207,916
Less accumulated depreciation		(2,507,363)		_		(2,507,363)		(350,053)
2000 dobdinalated dopresidation		85,775,521		-		85,775,521		1,857,863
Construction in progress		3,385,821		_		3,385,821		-
Total capital assets (net of		0,000,02				0,000,021		,
accumulated depreciation)		89,161,342		-		89,161,342		1,857,863
Due from other funds		117,949		-		117,949		-
Unamortized bond premium		(1,472,382)		-		(1,472,382)		-
Unamortized debt issuance costs		3,406,829		-		3,406,829		-
Total noncurrent assets	-	104,286,620		-		2,052,396		1,857,863
Total assets	\$	109,704,912	\$	334,351	\$	110,039,263	\$	2,203,782

City of Palm Coast, Florida Statement of Net Assets (continued) Proprietary Fund September 30, 2004

Library Libr			Business-ty						
Current liabilities			I I C I I C I				T -4-1	ı	Activities Internal Service
Current liabilities	I IARII ITIES		Utility		waste		lotai		Funas
Accounts payable \$ 478,984 \$. \$. \$. \$. \$. \$. \$. \$. \$. \$	_								
Accounce Ilabilitities 168,188 - 168,188 5,411 Loans payable - - - 33,594 Compensated absences 87,853 - 87,853 2,516 Customer deposits 1,420,553 - 1,420,553 - Total current liabilities payable from restricted assets: Current maturities of bonds payable - - - - Current maturities of bonds payable - - - - Current maturities of loans from other governments - - - - Accounts payable 391,831 - 391,831 - Contract payable 391,831 - 391,831 - Contract payable 134,529 - 134,529 - Total current liabilities (payable from restricted assets) 526,360 - 526,360 - Noncurrent liabilities Sayable - - - - Compensated absences 32,218 - 32,218 1,059 Bonds payable 96,650,000 - 96,650,000 - Loans payable 96,650,000 - 96,650,000 - Loans payable 96,682,218 117,949 91,7949 500,000 Total noncurrent liabilities 99,364,156 117,949 99,482,105 688,460 NET ASSETS Invested in capital assets, net of related debt 1,704,059 - 1,704,059 - Restricted for construction 4,820,199 - 1,704,059 - Restricted for renewal and replacement 468,053 - 468,053 - Contract payable 1,340,756 216,402 3,564,847 (342,541) Total net assets 10,340,756 216,402 3,564,847 (342,541) Total net assets 10,340,756 216,402 3,564,847 (342,541)		Φ.	178 081	\$	_	Φ.	178 081	Φ.	23 244
Compensated absences		Ψ		Ψ	_	Ψ		Ψ	
Compensated absences Customer deposits 87,853 - 1,420,553			100,100		_		100,100		
Customer deposits 1,420,553 - 1,420,553 - 2,155,578 64,765 Current liabilities payable from restricted assets: Current maturities of bonds payable			97 953		_		97 953		,
Total current liabilities 2,155,578 - 2,155,578 64,765			,		_		,		2,310
Current liabilities payable from restricted assets: Current maturities of bonds payable Current maturities of loans from other governments Accounts payable South of the payable from restricted assets) Contract payable Total current liabilities (payable from restricted assets) South of the payable from restricted assets) South of the payable from restricted assets) Compensated absences Compensated absences South of the payable from restricted assets) Compensated absences South of the payable from payable from restricted assets Compensated absences South of the payable from frestricted assets Compensated absences South of the payable from frestricted assets South of the payable from frestricted assets South of the payable from frestricted from the payable from frestricted from from frestricted from from frestricted from frestricted from from from frestricted from from from from from from from from									- 64.765
restricted assets: Current maturities of bonds payable Current maturities of loans from other governments Accounts payable Contract payable Contract payable Contract payable Total current liabilities (payable from restricted assets) Seconds payable Seconds payable	Total current liabilities		2,155,576		-		2,155,576		64,765
Current maturities of loans from other governments - <t< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></t<>									
Accounts payable Contract payable 134,529 - 134,529 - 134,529 - 1 Total current liabilities (payable fron restricted assets) 526,360 -			-		-		-		-
Accounts payable Contract payable 134,529 - 134,529 - 134,529 - 1 Total current liabilities (payable fron restricted assets) 526,360 -	loans from other governments		-		-		-		-
Contract payable 134,529 - 134,529 -			391,831		-		391,831		-
Total current liabilities (payable from restricted assets)			134,529		-		134,529		-
Noncurrent liabilities			•				•		_
Compensated absences 32,218 - 32,218 1,059 Bonds payable 96,650,000 - 96,650,000 - Loans payable - - - - 122,636 Due to other funds - 117,949 117,949 500,000 Total noncurrent liabilities 96,682,218 117,949 96,800,167 623,695 Total liabilities 99,364,156 117,949 99,482,105 688,460 NET ASSETS Invested in capital assets, net of related debt 1,704,059 - 1,704,059 1,857,863 Restricted for construction 4,820,199 - 4,820,199 - Restricted for renewal and replacement 468,053 - 468,053 - Unrestricted 3,348,445 216,402 3,564,847 (342,541) Total net assets 10,340,756 216,402 \$ 10,557,158 \$ 1,515,322 Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds. 180,241 180,241	restricted assets)		526,360		-		526,360		-
Compensated absences 32,218 - 32,218 1,059 Bonds payable 96,650,000 - 96,650,000 - Loans payable - - - - 122,636 Due to other funds - 117,949 117,949 500,000 Total noncurrent liabilities 96,682,218 117,949 96,800,167 623,695 Total liabilities 99,364,156 117,949 99,482,105 688,460 NET ASSETS Invested in capital assets, net of related debt 1,704,059 - 1,704,059 1,857,863 Restricted for construction 4,820,199 - 4,820,199 - Restricted for renewal and replacement 468,053 - 468,053 - Unrestricted 3,348,445 216,402 3,564,847 (342,541) Total net assets 10,340,756 216,402 \$ 10,557,158 \$ 1,515,322 Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds. 180,241 180,241	Noncurrent liabilities								
Bonds payable			32 218		_		32 218		1 059
Loans payable					_		,		-
Due to other funds - 117,949 117,949 500,000 Total noncurrent liabilities 96,682,218 117,949 96,800,167 623,695 Total liabilities 99,364,156 117,949 99,482,105 688,460 NET ASSETS Invested in capital assets, net of related debt 1,704,059 - 1,704,059 1,857,863 Restricted for construction 4,820,199 - 4,820,199 - Restricted for renewal and replacement 468,053 - 468,053 - Unrestricted 3,348,445 216,402 3,564,847 (342,541) Total net assets 10,340,756 216,402 10,557,158 1,515,322 Adjustment to reflect the consolidation of internal service funds. 180,241 180,241			-		_		-		122 636
Total noncurrent liabilities			_		117 949		117 949		·
NET ASSETS Invested in capital assets, net of related debt 1,704,059 - 1,704,059 - 1,704,059 - 1,857,863 Restricted for construction 4,820,199 - 4,820,199 -			96 682 218						
Invested in capital assets, net of related debt 1,704,059 - 1,704,059 1,857,863 Restricted for construction 4,820,199 - 4,820,199 - 468,053 - 468,053 - 468,053 - 10,340,756 \$ 216,402 3,564,847 (342,541) Total net assets 10,340,756 \$ 216,402 \$ 10,557,158 \$ 1,515,322 Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds. 180,241									
Invested in capital assets, net of related debt 1,704,059 - 1,704,059 1,857,863 Restricted for construction 4,820,199 - 4,820,199 - 468,053 - 468,053 - 468,053 - 10,340,756 \$ 216,402 3,564,847 (342,541) Total net assets 10,340,756 \$ 216,402 \$ 10,557,158 \$ 1,515,322 Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds. 180,241									
related debt 1,704,059 - 1,704,059 1,857,863 Restricted for construction 4,820,199 - 4,820,199 - Restricted for renewal and replacement Unrestricted 3,348,445 216,402 3,564,847 (342,541) Total net assets 10,340,756 \$ 216,402 \$ 10,557,158 \$ 1,515,322 Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds. 180,241									
Restricted for construction 4,820,199 - 4,820,199 - 4,820,199 - - 468,053 - - 10,340,756 - 10,340,756 216,402 3,564,847 (342,541) - 10,340,756 216,402 10,557,158 1,515,322 1,515,322 -	Invested in capital assets, net of								
Restricted for renewal and replacement Unrestricted 468,053 3,348,445 - 468,053 464,847 - Total net assets 10,340,756 216,402 \$ 10,557,158 \$ 1,515,322 Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds. \$ 180,241			1,704,059		-		1,704,059		1,857,863
Unrestricted 3,348,445 216,402 3,564,847 (342,541) Total net assets 10,340,756 \$ 216,402 \$ 10,557,158 \$ 1,515,322 Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds. 180,241					-				-
Total net assets Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds. 10,340,756 \$ 216,402 \$ 10,557,158 \$ 1,515,322	Restricted for renewal and replacement				-				-
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds. 180,241	Unrestricted		3,348,445		216,402		3,564,847		(342,541)
consolidation of internal service fund activities related to enterprise funds. 180,241			10,340,756	\$	216,402	\$	10,557,158	\$	1,515,322
funds. 180,241	consolidation of internal service					_			
\$ 10,737,399	•						180,241		
						\$	10,737,399	-	



This page intentionally left blank.

City of Palm Coast, Florida Statement of Revenues, Expenses, and Changes in Fund Net Assets Proprietary Funds For the Year Ended September 30, 2004

Business-type Activities -Enterprise Funds

			<u>.</u>	<u>-</u>		Governmental Activities -
		114:1:4	Solid		Tatala	Internal
Operating revenues:		Utility	Waste		Totals	Service Funds
Charges for services:						
Water sales	\$	9,441,742 \$	_	\$	9,441,742	\$ -
Sewer charges	Ψ	6,389,854	_	Ψ	6,389,854	Ψ -
Garbage charges		-	1,450,510		1,450,510	_
Miscellaneous		173,468	-		173,468	1,347,772
Total operating revenues		16,005,064	1,450,510		17,455,574	1,347,772
Operating expenses:						
Administrative		2,162,627	_		2,162,627	665,164
Water system		3,917,023	_		3,917,023	-
Sewer system		3,069,854	-		3,069,854	_
Solid waste system		-	1,234,108		1,234,108	-
Depreciation		2,507,363	-		2,507,363	238,626
Total operating expenses		11,656,867	1,234,108		12,890,975	903,790
Operating income		4,348,197	216,402		4,564,599	443,982
Nonoperating income (expenses):						
Investment revenue		148,549	-		148,549	241
Interest/amortization expense		(4,143,038)	-		(4,143,038)	-
Other		-	-		-	8,895
Total nonoperating revenues						,
(expenses)		(3,994,489)	-		(3,994,489)	9,136
Income before contributions and transfers		353,708	216,402		570,110	453,118
Capital grants and contributions		10,011,548	-		10,011,548	-
Transfers in		-	-		-	77,659
Transfers out		(24,500)	-		(24,500)	-
Change in net assets		10,340,756	216,402		10,557,158	530,777
Total net assets - beginninç		<u>-</u>	-		-	984,545
Total net assets - ending	\$	10,340,756 \$	216,402	\$	10,557,158	\$ 1,515,322
Adjustment to reflect the consolidation of internal service fund activities related to enterprise				=	•	
funds.					180,241	
				\$	10,737,399	

City of Palm Coast, Florida Statement of Cash Flows Proprietary Funds For the Year Ended September 30, 2004

Business-type Activities -Enterprise Funds

		Ente	erprise Funds			
Cash flows from operating		Utility	Solid Waste	Totals	Governme Activitie Interna Service F	es - al
activities		ouncy	114515	· otalo	00.1.00	<u> </u>
Cash received from customers	\$	15,217,339 \$	1,116,159 \$	16,333,498	\$ 1.34	0,328
Cash paid to suppliers	Ψ	(4,924,123)	(1,234,108)	(6,158,231)		7,661)
Cash paid to employees		(3,284,381)	-	(3,284,381)	`	0,758)
Net cash provided by operating	-	(0,001,001)		(0,=0 1,00 1)	(1)	<u> </u>
activities		7,008,835	(117,949)	6,890,886	65	1,909
Cash flow from noncapital financing activities						
Transfers in from other funds		-	-	-	7	7,659
Transfers out to other funds		(24,500)	-	(24,500)		-
Advances to other funds		(117,949)	-	(117,949)		-
Advances from other funds		-	117,949	117,949	50	0,000
Net cash used by						
noncapital financing activities		(142,449)	117,949	(24,500)	57	7,659
Cash flow from capital and related financing activities						
Proceeds from issuance of long-term						
debt		94,715,553	-	94,715,553	15	6,230
Interest paid		(4,143,038)	-	(4,143,038)		-
Acquisition and construction of						
property, plant and equipment		(91,534,176)	-	(91,534,176)		1,709)
Proceeds from the sale of capital assets		-	-	-	1	5,239
Contributed capital from individuals		9,998,143	-	9,998,143		-
Net cash used by capital and related financing activities		9,036,482	-	9,036,482	(1,05	0,240)
Ocal floor from horsesting and other					•	
Cash flow from investing activities		4.40.540		440.540		0.44
Interest on investments		148,549	<u>-</u>	148,549		241
Net cash provided by investing activities		148,549	-	148,549		241
Net increase in cash and						
cash equivalents		16,051,417	-	16,051,417	17	9,569
Beginning cash and cash equivalents		<u> </u>		<u>-</u>		2,014
Ending cash and cash equivalents	\$	16,051,417 \$	- \$	16,051,417	\$ 28	1,583
		. 5,00 ι, ι ι ι φ	Ψ	.0,001,117	* 20	.,000

(continued)

City of Palm Coast, Florida Statement of Cash Flows (continued) Proprietary Funds For the Year Ended September 30, 2004

Business-type Activities -

	Enterprise Funds						_	
		Utility		Solid Waste		Totals	Α	vernmental ctivities - Internal vice Funds
Reconciliation of operating income to net cash provided by operating activities								
Operating income	\$	4,348,197	\$	216,402	\$	4,564,599	\$	443,982
Adjustment to reconcile operating income to net cash provided by operating activities								
Depreciation and amortization Change in assets and liabilities:		2,507,363		-		2,507,363		238,626
Accounts receivable		(2,208,278)		(334,351)		(2,542,629)		(7,444)
Inventories		(218,074)		-		(218,074)		(29,249)
Accounts payable		478,984		-		478,984		407
Accrued liabilities		168,188		-		168,188		4,635
Customer deposits		1,420,553		-		1,420,553		-
Restricted accounts payable		391,831		-		391,831		-
Compensated absences		120,071		-		120,071		952
Net cash provided by operating activities	\$	7,008,835	\$	(117,949)	\$	6,890,886	\$	651,909
Cash and cash equivalents classified as: Equity in pooled cash and investments in								
current assets Restricted equity in pooled cash and investments	\$	2,991,940	\$	-	\$	2,991,940	\$	281,583
Revenue bond covenants		7,379,394		-		7,379,394		-
Impact fees		5,212,030		-		5,212,030		-
Renewal and replacement		468,053		-		468,053		-
Total restricted equity in pooled cash and investments	d	13,059,477		-		13,059,477		-
Total cash and cash equivalents	\$	16,051,417	\$	-	\$	16,051,417	\$	281,583

City of Palm Coast, Florida Statement of Fiduciary Net Assets Fiduciary Funds As of September 30, 2004

	Volunteer Firefighter Pension Fund					
ASSETS						
Cash and investments	\$	22,397				
Total assets		22,397				
NET ASSETS						
Held in Trust for Pension Benefits						
and Other Purposes	\$	22,397				

City of Palm Coast, Florida Statement of Changes in Fiduciary Net Assets Fiduciary Funds For the Year Ended September 30, 2004

	Volunteer Firefighter Pension Fund				
ADDITIONS					
Contributions:					
State contributions	\$	22,312			
Total contributions		22,312			
Investment earnings:					
Interest		85			
Total investment earnings		85			
Total additions		22,397			
Net Increase (Decrease)		22,397			
Net assets - beginning					
Net assets - ending	\$	22,397			



This page intentionally left blank.

NOTES TO FINANCIAL STATEMENTS



This page intentionally left blank.

CITY OF PALM COAST, FLORIDA NOTES TO FINANCIAL STATEMENTS

Note 1 – Summary of Significant Accounting Policies

Reporting Entity

The City of Palm Coast, Florida (the "City") was incorporated December 31, 1999 under the laws of the State of Florida. The City operates under a Council-Manager form of government and provides the following services as authorized by its charter: public safety (fire and law enforcement), highways and streets, parks and recreation, public improvements, planning and zoning, and general administrative services. The accompanying financial statements include all those separately administered departments and funds for which the City has financial accountability. There are no potential component units or related organizations of the City.

Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expense of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Note 1 – Summary of Significant Accounting Policies (Continued)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. When grant terms provide that the expenditure of resources is the prime factor for determining eligibility for Federal, State, and other grant resources, revenue is recognized at the time the expenditure is made. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The general fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The capital projects fund accounts for resources accumulated and payments made for the acquisition of land and construction of major capital facilities.

The government reports the following major proprietary funds:

The utility enterprise fund accounts for revenues and expenditures related to activities in the government's distribution of water, pumping of sewage, collection of sewage and treatment of sewage.

Additionally, the government reports the following fund types:

Internal service fund accounts for fleet management services provided to other departments or agencies of the government, or to other governments, on a cost reimbursement basis.

The pension trust fund accounts for the activities of the Volunteer Firefighters' Pension, which accumulates resources for pension benefit payments to qualified volunteer firefighters.

Note 1 – Summary of Significant Accounting Policies (Continued)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to the same limitation. The government has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to the general rule are payments-in-lieu of taxes and other charges between the government's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues included 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing activities. The principal operating revenues of the City's enterprise funds and the internal service fund are charges to customers for sales and services. Operating expenses for the enterprise funds and the internal service fund includes the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

Deposits and Investments

The City's cash and cash equivalents is cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of the acquisition. Investments are reported at fair value.

Receivables

Receivables consist primarily of amounts due from other governments, utility billings and solid waste billings. All General Fund receivables are deemed collectible, and an allowance for doubtful accounts has been set up in the Utility and Solid Waste Funds for 17% and 7%, respectively, of the outstanding receivable amounts.

Note 1 – Summary of Significant Accounting Policies (Continued)

Receivables (Continued)

Under Florida law, the assessment and collection of all county, municipal, and school district property taxes are consolidated in the offices of the County Property Appraiser and County Tax Collector. The laws of the state regulating tax assessment are also designed to assure a consistent property valuation method statewide. State Statutes permit municipalities to levy property taxes at a rate up to 10 mills.

The property tax calendar is as follows:

Valuation Date	January 1, 2003
----------------	-----------------

Property Appraiser prepares the assessment roll with values as of January 1, 2003, submits this preliminary roll for approval by the State and notifies each taxing authority of their respective valuations.

July 1, 2003

City Council holds two required public hearings and adopts a budget and ad valorem tax millage rate for the coming fiscal year.

September 2003

Property Appraiser certifies the assessment roll and all real and tangible personal property taxes are due and payable (Levy date).

November 1, 2003

A Notice of Taxes is mailed to each property owner on the assessment roll. Taxes are paid November 2003 through March 2004, with the following applicable discounts:

Month Paid November	Discount 4%	
December January February March	3 2 1 0	November 1, 2003 through March 31, 2004
All unpaid taxes on real delinquent.	and tangible personal property become	April 1. 2004

A list of unpaid tangible personal property taxes and a list of unpaid real property taxes are advertised.

April and May 2004

Tax certificates are sold on all real estate parcels with unpaid real property taxes (Lien date).

June 1, 2004

A court order is obtained authorizing the seizure and sale of personal property if the taxpayer fails to pay the delinquent personal property taxes.

June 1, 2004

Note 1 – Summary of Significant Accounting Policies (Continued)

Inventories

Inventories are valued at cost using the first-in/first-out (FIFO) method for the fleet management fund and the utility fund. Inventories consist of expendable supplies held for consumption. The cost is recorded as an expenditure at the time inventory is used. No required minimum levels of inventory are maintained.

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Capital Assets

Capital assets are defined by the City as property and equipment with an initial, individual cost of more than \$750 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Contributed assets are recorded at fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

Depreciation on assets is provided on the straight-line basis over the following estimated useful lives:

Vooro

	<u>rears</u>
Buildings	20 - 40
Improvements other than buildings	7 - 30
Infrastructure	15 - 50
Equipment	5 - 20

Interfund Transactions

Interfund transactions reflect as either loans, services provided, reimbursements or transfers. Loans are reported as receivables and payables as appropriate and are subject to elimination upon consolidation. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers.

Note 1 – Summary of Significant Accounting Policies (Continued)

Compensated Absences

Employees may accumulate vacation and sick leave with certain limitations as to the number of hours of accumulation. Employees are paid 100% of their accumulated vacation pay and sick leave when they terminate up to a maximum of 320 hours for vacation and 320 hours for sick leave, as long as they are not dismissed with cause or fail to meet the 10 day notice requirement for voluntary resignations.

Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

Note 2 – Reconciliation of Government-wide and Fund Financial Statements

Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net assets

The governmental fund balance sheet includes a reconciliation between *fund balance – total* governmental funds and net assets – governmental activities as reported in the government-wide statement of net assets. One element of that reconciliation explains that "capital assets used in governmental activities are not financial resources and, therefore, are deferred in the funds." The details of this \$178,941,844 difference are as follows:

Capital assets	\$ 180,137,367
Less: Accumulated Depreciation	(5,109,022)
Construction in progress	 3,913,499
Net adjustment to increase fund balance - total governmental funds to arrive at net assets - governmental activities	\$ 178,941,844

Note 2 – Reconciliation of Government-wide and Fund Financial Statements (Continued)

A second element of that reconciliation explains that "long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds." The details of this \$866,678 difference are as follows:

Loans payable	\$ 305,693
Capital leases payable	59,520
Compensated absences	 501,465
Net adjustment to increase fund balance - total governmental funds to arrive at net assets - governmental activities	\$ 866,678

Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net changes in fund balances – total governmental funds* and *changes in net assets of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation states that "the issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, the governmental funds report the effect of issuance costs when debt is first issued, whereas amounts are deferred and amortized in the statement of activities." The details of this \$23,699 difference are as follows:

Debt issued or incurred:	
Capital lease financing	\$ (53,811)
Debt repayments:	
Loan	29,607
Capital lease	47,903
Net adjustment to decrease net changes in fund balances - total governmental	
funds to arrive at changes in net assets of governmental activities	\$ 23,699

Note 3 – Stewardship, Compliance and Accountability

Compliance with Finance-Related Legal and Contractual Provision

The City has no material violations of finance-related legal and contractual provisions.

Excess of Expenditures Over Appropriations

For the year ended September 30, 2004 no departments exceeded appropriations.

Budgetary Information

The City follows these procedures in adopting the budget:

- 1. On or before the 30th day of September of each year, the City Council by resolution adopts an annual budget for all funds, after public hearings are conducted to obtain taxpayer comments.
- 2. If, during the fiscal year, revenues in excess of those estimated in the budget are available for appropriation, the Council may, by resolution, make supplemental appropriations for the year in an amount not to exceed such excess.
- 3. The City cannot legally exceed the budget; however, the City Manager is authorized to transfer budgeted amounts within a department. Any revisions that change the total expenditures of any department must be approved by the City Council. The legal level of budgetary control is the department level.
- 4. Budgeted amounts presented in the accompanying financial statements have been adjusted for legally authorized revisions of the annual budget during the year. Encumbrance accounting is employed. Unexpended and unencumbered appropriations lapse at the end of the fiscal year and may be reappropriated in the ensuing year.
- 5. The budget includes a portion of the prior year's fund balance represented by unappropriated liquid assets remaining in the fund as a budgeted revenue in the succeeding year. The results of operations on a GAAP basis do not recognize the fund balance allocation as revenue as it represents prior periods' excess of revenues over expenditures.

Note 4 – Deposits and Investments

Deposits

At year-end, the carrying amount of the City's deposits was \$7,630,122 and the bank balance was \$7,651,783. All bank deposits were fully covered by federal depository insurance and by deposits held in banks that are members of the State of Florida's Collateral Pool as specified under Florida law. Florida Statutes provide for collateral pooling by banks and savings and loans. This limits local government deposits to "authorized depositories". Included in the carrying amount of the City deposits is \$23,550 in petty cash.

Investments

The City follows guidelines of Florida Statute Section 218.415, which allows the following investments:

- 1. The Local Government Surplus Funds Trust Fund
- 2. SEC registered money market funds with the highest credit quality rating from a nationally recognized rating agency.
- 3. Interest bearing time deposits or savings accounts in qualified public depositories.
- 4. Direct obligations of the U.S. Treasury.

At September 30, 2004, the City had no investments that were required to be categorized as to level of risk. The City had a \$27,469,551 investment in the State Board of Administration Pooled Cash and \$156,445 in a money market account. The Volunteer Firefighters' Pension monies totaling \$22,397 are invested in a bank money market account.

Note 5 – Receivables

Receivables consist of the following at September 30, 2004:

	(General Fund	Utility Fund	Solid Waste Fund	Ма	Fleet nagement Fund	Totals
Accounts receivable	\$	65,877	\$ 2,660,883	\$ 360,151	\$	25,090	\$3,112,001
Notes receivable - current		30,813				-	30,813
Notes receivable - noncurrent Less allowance for		199,880				-	199,880
doubtful accounts		-	(452,605)	(25,800)		-	(478,405)
	\$	296,570	\$ 2,208,278	\$ 334,351	\$	25,090	\$ 2,864,289

Notes receivable, both current and noncurrent, is a loan to Flamingo Development of Flagler, Inc. The City received a Community Development Block Grant loan for the same amount. The amount owed by the City is included in long-term debt.

Note 6 – Capital Assets

Capital asset activity for the year ended September 30, 2004 was as follows:

		Balance 09/30/03		Increases		Decreases		Balance 09/30/04
A. Governmental Activities								
Capital assets, not being depreciated:	•	07.040.404	Φ.	704.404	Φ.	(700.004)	Φ.	07.007.404
Land Construction in progress	\$	67,812,181 1,256,076	\$	764,164 3,349,149	\$	(739,224) (691,725)	Ф	67,837,121 3,913,500
Total capital assets, not being depreciated		69,068,257		4,113,313		(1,430,949)		71,750,621
Capital assets, being depreciated Buildings and improvements other than buildings		2,351,796		3,630,748		(268,310)		5,714,234
Infrastructure		99,606,079		3,977,943		(200,010)		103,584,022
Equipment		3,150,935		2,161,447		(102,475)		5,209,907
Total capital assets, being depreciated		105,108,810		9,770,138		(370,785)		114,508,163
Less accumulated depreciated for:								
Buildings and improvements other than buildings		(126,031)		(150,061)		31,125		(244,967)
Infrastructure		(1,957,230)		(2,078,879)		-		(4,036,109)
Equipment		(678,791)		(517,681)		18,471		(1,178,001)
Total accumulated depreciation		(2,762,052)		(2,746,621)		49,596		(5,459,077)
Total capital assets, being depreciated, net	_	102,346,758		7,023,517		(321,189)		109,049,086
Governmental activities capital assets, net	\$	171,415,015	\$	11,136,830	\$	(1,752,138)	\$	180,799,707
		Balance 09/30/03		Increases		Decreases		Balance 09/30/04
B. Business-type Activities								
Capital assets, not being depreciated:	•		Φ.	12 100 000	Φ.		ው	10 100 000
Land Construction in progress	\$	-	\$	12,196,800 3,385,821	Ф	-	\$	12,196,800 3,385,821
• •	_							
Total capital assets, not being depreciated		-		15,582,621		-		15,582,621
Capital assets, being depreciated								
Buildings and improvements other than buildings		-		32,742,178		-		32,742,178
Infrastructure		-		43,144,590		-		43,144,590
Equipment		-		199,316		-		199,316
Total capital assets, being depreciated		-		76,086,084		-		76,086,084
Less accumulated depreciated for:								
Buildings and improvements other than buildings		-		(1,198,630)		-		(1,198,630)
Infrastructure		-		(1,296,240)		-		(1,296,240)
Equipment		-		(12,493)		-		(12,493)
Total accumulated depreciation	_	-		(2,507,363)		-		(2,507,363)
Total capital assets, being depreciated, net	_	-		73,578,721		-		73,578,721
Governmental activities capital assets, net	\$	-	\$	89,161,342	\$	-	\$	89,161,342

Note 6 - Capital Assets (Continued)

Depreciation expense was charged to the functions/programs as follows:

\$ 70,890
99,627
2,287,972
49,506
 238,626
\$ 2,746,621
\$ 2,507,363
-
\$ 2,507,363
\$

Note 7 - Interfund Receivables, Payables, and Transfers

The composition of interfund balances as of September 30, 2004, is as follows:

	Due	Due
	from Other	to Other
	Funds	Funds
Capital Projects Fund	\$ 500,000	\$ -
Utility Fund	117,949	-
Solid Waste Fund		117,949
Fleet Management Fund	-	500,000
	\$ 617,949	\$ 617,949

Note 7 – Interfund Receivables, Payables, and Transfers (Continued)

Transfers from the General Fund are generally made to establish reserves for future capital expenditures and possible emergency related expenditures.

	Transfer	Transfer
	to Other	from Other
	Funds	Funds
General Fund	\$ 808,636	\$ 95,800
Capital Projects Fund	500,000	-
Nonmajor Governmental Funds	71,300	808,636
Utility Fund	24,500	-
Fleet Management Fund	-	577,659
	\$1,404,436	\$1,482,095

There was a transfer of capital assets from the General Fund to the Fleet Management Fund. Since capital assets are not carried in the governmental funds there was no transfer out shown, however the proprietary fund (Fleet Management) must show the transfer in. This transfer was \$77,659.

Note 8 – Leases and Agreements

Interlocal Agreements:

The City maintains an interlocal agreement with the Flagler County Sheriff for law enforcement services. The agreement provides for additional services above the base level of service provided by the Sheriff prior to incorporation. For 2004 the total cost was \$1,119,188 and provided 15.5 additional personnel.

Note 8 – Leases and Agreements (Continued)

Operating Leases:

Total rental expense from operating leases in the various funds is as follows:

General Fund \$ 45,984

Capital Leases:

The City has entered into a lease agreement for financing the acquisition of computer equipment. This lease agreement qualifies as a capital lease for accounting purposes and therefore has been recorded at the present value of the future minimum lease payments as of the date on inception. Assets recorded under capital lease and the accumulated amortization is as follows:

Computer equipment	\$ 212,322
Less: Accumulated amortization	(96,947)
	\$ 115,375

Amortization of equipment leased under capital lease is included in the general government function.

The following is a schedule by years of future minimum lease payments under capital lease, together with the present value of the net minimum lease payments as of September 30:

Year Ending September 30	
2005	\$ 37,898
2006	25,312
2007	 4,065
Total minimum lease payments	67,275
Less amount representing interest	(7,755)

The current and long-term obligation under capital lease is \$32,488 and \$27,032, respectively.

Note 9 – Long-Term Debt

A. Governmental Activities

CDBG Loan

During the fiscal year ended September 30, 2000, the City of Palm Coast entered into an agreement with Florida Department of Community Affairs (DCA). DCA agreed to lend \$324,953 to the City who then entered into an agreement to lend the same amount to a private company who agreed to construct and operate a day care center.

This loan is payable to DCA at \$3,290 per month at 4% interest through May 14, 2011. The same terms apply to the note receivable from the day care center.

Annual debt service requirements to maturity for the loan are as follows:

Year Ending					
September 30	Principal	Interest			
2005	\$ 30,813	\$	8,667		
2006	32,068		7,412		
2007	33,375		6,105		
2008	34,735		4,745		
2009	36,150		3,542		
2010 - 2011	63,552		2,036		
	\$ 230,693	\$	32,507		

State Revolving Fund Loan

On June 18, 2001 the City executed an agreement with the Florida Department of Environmental Protection that would allow the City to borrow up to \$150,000, through the State Revolving Fund loan program, for the purpose of preparing a stormwater facilities plan. On February 14, 2003 the City made a draw of \$75,000.

The City is currently in the process of applying for a construction loan. This State Revolving Fund Loan will be rolled into the new loan once approved. Repayment is anticipated to begin during fiscal year 2005.

Note 9 – Long-Term Debt (Continued)

B. Business Activities

Utility

Utility System Revenue Bonds

On October 30, 2003 the City issued debt and closed on the purchase of the water and wastewater utility that serves the City of Palm Coast and some surrounding areas. The purchase price was \$82,774,934. Another \$10,690,000 was borrowed to complete some capital projects that were in process or needed in the near future and to fund a renewal and replacement reserve. Acquisition and closing costs included in the bond issue brought the total debt issued to \$96,650,000. This debt will be paid over 30 years from water and wastewater revenues.

Disposition of Revenue in order of Priority

Deposits are made in the Utility Fund for payment of operation and maintenance costs.

Funds are transferred to Debt Service Reserve for the following purposes:

Interest Payments
Parity Contract Obligations Payments
Principal Payments
Redemption of Term Bonds
Subordinated Debt Payments

A reserve fund is not required since the City has acquired municipal bond insurance, which unconditionally and irrevocably guarantees that the full and complete payment will be made by or on behalf of the City to the Paying Agent or its successor.

Deposits are made into the Utility Capital Projects Fund for renewal, replacement and improvement, in an amount at least equal to one-twelfth of 5% of gross revenues received during the immediately preceding Fiscal Year.

Any remaining revenues are surplus and may be used for any lawful purpose of the City.

Early Redemption

A. Optional Redemption

The series 2003 bonds maturing on or after October 1, 2014 are redeemable prior to their stated dates of maturity, at the option of the City, in whole or in part on any date on or after October 1, 2013, at the redemption prices equal to the principal amount of the Series 2003 Bonds to be redeemed plus interest accrued to the date of redemption.

Note 9 – Long-Term Debt (Continued)

Changes in long-term debt

During the year ended September 30, 2004, the following changes in long-term debt occurred:

	В	eginning				Ending	Dι	ue Within
Governmental Activities:	E	Balance	Additions	Reductions		Balance	One Year	
CDBG Loan	\$	260,300	\$ -	\$	(29,607)	\$ 230,693	\$	30,813
State Revolving Fund Loan		75,000	-		-	75,000		6,995
Capital leases		53,612	53,811		(47,903)	59,520		32,488
Equipment Loan		-	156,230		-	156,230		33,594
Compensated Absences		380,034	1,102,636		(977,630)	505,040		364,879
Long-term debt	\$	768,946	\$ 1,312,677	\$	(1,055,140)	\$ 1,026,483	\$	468,769
Business Type Activities:								
Utility Revenue Bond	\$	-	\$ 96,650,000	\$	-	\$ 96,650,000	\$	-
Compensated Absences		-	226,121		(106,050)	120,071		87,853
Long-term debt	\$	-	\$ 96,876,121	\$	(106,050)	\$ 96,770,071	\$	87,853

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for them are included as part of the above totals for governmental activities. At year end, an equipment loan of \$156,230 and \$3,575 of internal service fund compensated absences are included in the above amounts. For governmental activities, compensated absences are generally liquidated by the general fund.

Note 10 - Retirement Plans

Defined Contribution Plan

The City maintains a single employer defined contribution plan. All full-time employees are eligible to participate. The name of the plan is the City of Palm Coast 401(a) Pension Plan. Under this plan, the City contributes a certain percentage of employees' eligible wages determined by City Council. Employees do not participate in the plan funding. For the period ended September 30, 2004, contributions to this plan totaled \$565,300.

Florida Retirement System

Former Flagler County and Palm Coast Service District employees hired as transfers during the 1999-2000 or 2000-2001 fiscal years have a one-time option to remain a member of the Florida State Retirement System (FRS). No employees for FYE 1999-2000 elected to be part of FRS. However, during 2001 there were former Palm Coast Service District employees hired who did elect to remain in FRS.

The Retirement System is a cost sharing multiple employer public employee retirement system administered by the State of Florida Department of Management Services, Division Retirement, to provide retirement and survivor benefits to participating public employees. Chapter 121, Florida Statutes, establishes the authority for participant eligibility, contribution requirements, vesting eligibility and benefit provisions.

Note 10 – Retirement Plans (Continued)

Florida Retirement System (Continued)

The System provides vesting of benefits after six (6) years of creditable service. Members are eligible for normal retirement after 6 years of service and attaining age 62, or 30 years of service regardless of age. Early retirement may be taken any time after completing 10 years of service; however, there is a five percent reduction in benefits for each year prior to normal retirement. Generally, membership is compulsory for all full-time and part-time employees.

There is no requirement for employees to contribute to the System; the employer pays all contributions.

The statutory contribution rates as a percent of earnings were as follows:

	10/1/2003 -
	09/30/2004
Regular employees – members not qualifying for other	
classes	7.39%
Special Risk Employees – members employed as law	
enforcement officers and firefighters	18.53%
Health Insurance Subsidy included in the above rates	1.11%

Contributions required and made to the System for City employees were as follows:

	Required	%	Net Pension
Fiscal Year Ending	Contribution	Contributed	Obligation
09/30/2002	\$ 159,692	100%	\$ 0
09/30/2003	\$ 144,803	100%	\$ 0
09/30/2004	\$ 177,984	100%	\$ 0

For a stand-alone report of the Florida Retirement System, refer to the State of Florida Comprehensive Annual Financial Report or various publications available from the Florida Department of Management Services.

During the fiscal year, the System held no securities issued by the employer.

Volunteer Firefighters' Pension Plan

On July 2, 2002, the City of Palm Coast established a volunteer firefighters' pension plan pursuant to Florida Statute, Chapter 175. The volunteer positions are unpaid and therefore there is no benefit provided under Chapter 175. In order to provide a benefit for the volunteers, the City will need to approve a "local law" plan that will provide a benefit based on years of service. As of September 30, 2004, there is no liability and no required contribution.

Note 11 – Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance. There has been no significant reduction in insurance coverage from the previous year. There have been no settlements in excess of insurance coverage in any of the prior three fiscal years.

Note 12 - Prior Year Restatements

Fund balances in some of the governmental funds were restated for the year ended September 30, 2003. All of the restatements resulted in increases to the fund balances. Revenues from the State were not accrued properly at year end and expenditures for workers compensation were over estimated. The largest amount to be restated was related to the purchase of the utility. Payments in preparation of the acquisition were made from the General Fund and shown as expenditures. It was subsequently determined that the payments should have been recorded as due from other funds since the costs were to be repaid to the General Fund.

	Nonmajor								
		General	Go	vernmental	Statement of				
		Fund		Funds	Activities				
Fund Balance/Net Assets - September 30, 2003	\$	4,535,367	\$	4,958,741	\$ 186,078,415				
Accrual of sales, telecommunication,									
and gas taxes as of September 30, 2003		337,276		121,938	459,214				
Credit of expenditure recorded in error		99,364		-	99,364				
Reclassification of expenditure to due from									
other fund		774,290		-	774,290				
Adjusted fund balance/net assets	\$	5,746,297	\$	5,080,679	\$ 187,411,283				

REQUIRED SUI	PPLEMENTAR	Y INFORMATION

City of Palm Coast, Florida Required Supplementary Information General Fund

Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual

For the Year Ended September 30, 2004

	Budgeted	Amounts		Variance with Final Budget -
			Actual	Positive
DEVENUES	Original	Final	Amounts	(Negative)
REVENUES	\$ 10,460,700	¢ 10 460 700	¢ 11.062.544	¢ 602.944
Taxes		\$ 10,460,700	\$ 11,063,544	\$ 602,844
Licenses and permits Intergovernmental	2,293,708	5,338,708	5,910,993	572,285
=	1,896,200 1,026,509	1,927,700	2,447,643	519,943
Charges for services Fines and forfeitures	130,800	2,374,299	1,523,459 106,067	(850,840)
Investment earnings	85,300	130,800 85,300	100,007	(24,733) 15,410
Miscellaneous	5,000	5,000	6,006	1,006
Total revenues	15,898,217	20,322,507	21,158,422	835,915
Total Teveriues	13,090,217	20,322,307	21,100,422	633,913
EXPENDITURES				
Current:				
General government:				
Mayor and Council	53,938	64,938	64,865	73
City Manager	287,682	320,382	319,283	1,099
City Attorney	165,000	275,000	271,714	3,286
City Clerk	86,136	118,755	103,595	15,160
Administrative Services	800,494	926,109	897,435	28,674
Financial Services	403,563	419,313	409,734	9,579
Development Services	3,483,816	6,480,297	6,127,075	353,222
Nondepartmental	734,000	783,700	475,018	308,682
Total general government	6,014,629	9,388,494	8,668,719	719,775
Public safety:				
Fire	2,492,205	2,597,162	2,546,963	50,199
Law Enforcement	1,123,545	1,123,545	1,119,188	4,357
Total public safety	3,615,750	3,720,707	3,666,151	54,556
Public Works	4,805,181	5,808,278	5,349,551	458,727
Engineering	958,902	1,179,202	1,084,808	94,394
Total transportation and physical environment	5,764,083	6,987,480	6,434,359	553,121
Culture and recreation	1,103,890	1,106,975	1,021,668	85,307
Total expenditures	16,498,352	21,203,656	19,790,897	1,412,759
Excess of revenues over (under) expenditures	(600,135)	(881,149)	1,367,525	2,248,674
Other financing sources (uses):				
Transfers in	24,500	95,800	95,800	-
Transfers out	(788,980)	(788,980)	(808,636)	(19,656)
Loan and capital lease proceeds	-	-	53,811	53,811
Total other financing sources (uses)	(764,480)	(693,180)	(659,025)	34,155
Net change in fund balance	(1,364,615)	(1,574,329)	708,500	2,282,829
Fund balance - beginning - restated	5,746,297	5,746,297	5,746,297	-
Fund balance - ending	\$ 4,381,682	\$ 4,171,968	\$ 6,454,797	\$ 2,282,829
-				

CITY OF PALM COAST, FLORIDA REQUIRED SUPPLEMENTARY INFORMATION

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the general fund and the park impact fee special revenue fund. Encumbrance accounting is employed. Unexpended and unencumbered appropriations lapse at the end of the fiscal year and may be reappropriated in the ensuing year.



This page intentionally left blank.

COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES



This page intentionally left blank.

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

Police Education Fund - This fund is used to account for the costs of educational expenses for police officers. Revenues come from fines and forfeitures.

Police Automation Fund - This fund is used to account for funds collected and disbursements made for the purpose of acquisition of equipment to upgrade the technology of existing police equipment.

Disaster Reserve Fund - This fund has been set up to cover costs of a hurricane or other disasters.

Recycling Revenue Fund - This fund is used to account for revenue from the sale of recycled materials collected as part of the solid waste program.

Streets Improvement Fund – This fund is used to account for the revenue from a half-cent local government infrastructure surtax that is being used to resurface city streets.

Park Impact Fee Fund - This fund is used to account for fees collected from new development, for the purpose of funding capital cost related to park land acquisition and improvements, and to track the expenditures of the money.

Fire Impact Fee Fund - This fund is used to account for fees collected from new development, for the purpose of funding capital cost related to expanding fire services, and to track the expenditures of the money.

Development Special Projects Fund - This fund is used to account for money collected from developers for future improvements such as sidewalks and traffic lights.

City of Palm Coast, Florida Combining Balance Sheet Nonmajor Governmental Funds September 30, 2004

	-						Sį	pecial Revenue
		Police Education		Police Automation		Disaster Reserve		Recycling Revenue
ASSETS								
Equity in pooled cash and investments Due from other governments	\$	20,931	\$	31,487 -	\$	769,104 727,256	\$	110,366 -
Total assets	\$	20,931	\$	31,487	\$	1,496,360	\$	110,366
LIABILITIES								
Accounts payable Accrued liabilities	\$	-	\$	-	\$	329,701 24,048	\$	- -
Total liabilities		-		-		353,749		
FUND BALANCES								
Reserved for encumbrances		-		-		-		-
Unreserved/undesignated		20,931		31,487		1,142,611		110,366
Total fund balances		20,931		31,487		1,142,611		110,366
Total liabilities and fund balance	\$	20,931	\$	31,487	\$	1,496,360	\$	110,366

		Park mpact Fee	Fire e Impact Fee			evelopment Special Projects	Total Nonmajor Governmenta Funds			
\$ 593,020	\$	3,068,418	\$	1,596,984	\$	557,306	\$	6,747,616		
387,957		200,000		-		-		1,315,213		
\$ 980,977	\$	3,268,418	\$	1,596,984	\$	557,306	\$	8,062,829		
\$ 4,208	\$	249,761	\$	4	\$	23,521	\$	607,195		
-		246,781	•	-		· -		270,829		
4,208		496,542		4		23,521		878,024		
2,923		1,318,435		_		169,861		1,491,219		
973,846		1,453,441		1,596,980		363,924		5,693,586		
976,769		2,771,876		1,596,980		533,785		7,184,805		
\$ 980,977	\$	3,268,418	\$	1,596,984	\$	557,306	\$	8,062,829		

City of Palm Coast, Florida Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended September 30, 2004

						•	Specia	I Revenue
	Police Education		_	Police Automation		Disaster Reserve		cycling venue
REVENUES	Φ.		Φ		Φ.		Φ	
Taxes	\$	-	\$	-	\$	- 707.056	\$	-
Intergovernmental revenue Charges for services		-		-		727,256		- 51,234
Fines and forfeitures		4,773		19,070		_		J1,234
Impact fees		4,773		19,070		_		-
Investment earnings		201		224		10,286		894
Total revenues	-	4,974		19,294		737,542		52,128
10101.10101.000		.,		. 0,20 .		,		02, .20
EXPENDITURES Current:								
Transportation and physical environment		_		_		419,224		_
Capital outlay:						410,224		
Public safety		_		_		_		_
Transportation and physical environment		_		_		41,733		_
Culture and recreation		-		-		-		-
Total expenditures		-		-		460,957		-
·	-							
Excess (deficiency) of revenues								
over (under) expenditures		4,974		19,294		276,585		52,128
OTHER FINANCING SOURCES (USES)								
Transfers out		-		-		(71,300)		-
Total other financing sources (uses)		-		-		(71,300)		-
Net change in fund balances		4,974		19,294		205,285		52,128
Fund balances - beginning - restated		15,957		12,193		937,326		58,238
Fund balances - ending	\$	20,931	\$	31,487	\$	1,142,611	\$	110,366

tal najor imental nds ,878,066 927,256 51,234 23,843 ,002,575 64,365
927,256 51,234 23,843 ,002,575
927,256 51,234 23,843 ,002,575
51,234 23,843 ,002,575
23,843 ,002,575
,002,575
,947,339
443,896
55,000
,386,198
,886,819
,771,913
,175,426
(71,300)
(71,300)
,104,126
,080,679
,184,805
, , ,

City of Palm Coast, Florida Capital Projects Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual For the Year Ended September 30, 2004

	Budgeted Amounts				Actual	Variance with Final Budget - Positive		
	0	riginal		Final		Actual		(Negative)
REVENUES								(3
Investment earnings	\$	40,720	\$	40,720	\$	32,111	\$	(8,609)
Total revenues		40,720		40,720		32,111		(8,609)
EXPENDITURES								
Capital outlay:								
General government	1	1,300,000		3,154,805		2,891,248		263,557
Public safety		-		608,458		677,527		(69,069)
Transportation and physical environment		850,000		1,143,620		348,550		795,070
Culture and recreation		589,700		1,254,229		359,722		894,507
Total expenditures	2	2,739,700		6,161,112		4,277,047		1,884,065
Excess of revenues over (under) expenditures	(2	2,698,980)		(6,120,392)		(4,244,936)		1,875,456
Other financing sources (uses):								
Transfers in		788,980		788,980		808,636		19,656
Transfers out		(500,000)		(500,000)		-		(500,000)
Sale of capital assets		-		-		905,280		905,280
Total other financing sources (uses)		288,980		288,980		1,713,916		424,936
Net change in fund balance	(2	2,410,000)		(5,831,412)		(2,531,020)		2,300,392
Fund balance - beginning	5	5,832,194		5,832,194		5,832,194		<u>-</u>
Fund balance - ending	\$ 3	3,422,194	\$	782	\$	3,301,174	\$	2,300,392

City of Palm Coast, Florida Police Education Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual For the Year Ended September 30, 2004

	Budgeted An			nounts				Variance with Final Budget - Positive		
	0	riginal		Final	Actu	al Amounts		(Negative)		
REVENUES								· ·		
Fines and forfeitures	\$	5,500	\$	5,500	\$	4,773	\$	(727)		
Investment earnings		100		100		201		101		
Total revenues		5,600		5,600		4,974		(626)		
EXPENDITURES										
Current:										
Public safety		5,600		21,500		-		21,500		
Total expenditures		5,600		21,500		-		21,500		
Excess of revenues over (under) expenditures		-		(15,900)		4,974		20,874		
Fund balance - beginning		15,957		15,957		15,957		-		
Fund balance - ending	\$	15,957	\$	57	\$	20,931	\$	20,874		

City of Palm Coast, Florida Police Automation Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual For the Year Ended September 30, 2004

	Budgeted Amounts Original Final Act				A otivi	al Amounts	Variance with Final Budget - Positive		
REVENUES		riginai		rınaı	Actu	ai Amounts	<u>(r</u>	legative)	
Fines and forfeitures	\$	22.000	\$	22,000	œ	19,070	œ	(2,930)	
	φ	,	Φ	,	Φ	,	φ		
Investment earnings		200		200		224		24	
Total revenues		22,200		22,200		19,294		(2,906)	
EXPENDITURES Current: Public safety		22,200		34,300		_		34,300	
Total expenditures	-	22,200		34,300				34,300	
Excess of revenues over (under) expenditures		-		(12,100)		19,294		31,394	
Fund balance - beginning		12,193		12,193		12,193		-	
Fund balance - ending	\$	12,193	\$	93	\$	31,487	\$	31,394	

City of Palm Coast, Florida Disaster Reserve Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual For the Year Ended September 30, 2004

		Budgeted	An	nounts		Variance with Final Budget - Positive		
	(Original		Final	Actual Amounts	(Negative)		
REVENUES						_		
Intergovernmental revenue	\$	-	\$	-	\$ 727,256	\$ 727,256		
Investment earnings		15,000		15,000	10,286	(4,714)		
Total revenues		15,000		15,000	737,542	722,542		
EXPENDITURES Current:								
Physical environment Capital outlay:		15,000		952,300	419,224	533,076		
Physical environment		-		-	41,733	(41,733)		
Total expenditures		15,000		952,300	460,957	491,343		
Excess of revenues over (under) expenditures		-		(937,300)	276,585	1,213,885		
Other financing sources (uses):								
Transfers out		-		-	(71,300)	(71,300)		
Total other financing sources (uses)		-		-	(71,300)	(71,300)		
Net change in fund balance		-		(937,300)	205,285	1,142,585		
Fund balance - beginning		937,326		937,326	937,326			
Fund balance - ending	\$	937,326	\$	26	\$ 1,142,611	\$ 1,142,585		

City of Palm Coast, Florida Recycling Revenue Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual For the Year Ended September 30, 2004

		Budgeted	l An	nounts				Variance with Final Budget - Positive		
	C	riginal		Final	Act	ual Amounts		(Negative)		
REVENUES										
Charges for services	\$	35,000	\$	35,000	\$	51,234	\$	16,234		
Investment earnings		-		-		894		894		
Total revenues		35,000		35,000		52,128		17,128		
EXPENDITURES Current:										
Physical environment		35,000		93,200		-		93,200		
Total expenditures		35,000		93,200		-		93,200		
Excess of revenues over (under) expenditures		-		(58,200)		52,128		110,328		
Fund balance - beginning		58,238		58,238		58,238		-		
Fund balance - ending	\$	58,238	\$	38	\$	110,366	\$	110,328		

City of Palm Coast, Florida Streets Improvement Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual For the Year Ended September 30, 2004

	Budgeted Amounts						/ariance with inal Budget - Positive
		Original		Final	Ac	tual Amounts	(Negative)
REVENUES							
Taxes	\$	1,210,000	\$	1,210,000	\$	1,878,066	\$ 668,066
Investment earnings		-		-		277	277
Total revenues		1,210,000		1,210,000		1,878,343	668,343
EXPENDITURES Capital outlay:							
Transportation and physical environment		1,210,000		1,528,578		1,344,465	184,113
Total expenditures		1,210,000		1,528,578		1,344,465	184,113
Excess of revenues over (under) expenditures		-		(318,578)		533,878	852,456
Fund balance - beginning - restated		442,891		442,891		442,891	-
Fund balance - ending	\$	442,891	\$	124,313	\$	976,769	\$ 852,456

City of Palm Coast, Florida Park Impact Fee Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual For the Year Ended September 30, 2004

	Budgeted Amounts						/ariance with Final Budget - Positive
		Original		Final	Ac	tual Amounts	(Negative)
REVENUES		-					
Intergovernmental revenue	\$	200,000	\$	200,000	\$	200,000	\$ -
Impact fees		797,400		1,997,400		2,664,196	666,796
Investment earnings		16,200		21,200		36,941	15,741
Total revenues		1,013,600		2,218,600		2,901,137	682,537
EXPENDITURES							
Capital outlay:							
Culture and recreation		1,013,600		4,969,536		2,886,819	2,082,717
Total expenditures		1,013,600		4,969,536		2,886,819	2,082,717
Excess of revenues over (under) expenditures		-		(2,750,936)		14,318	2,765,254
Fund balance - beginning		2,757,558		2,757,558		2,757,558	<u> </u>
Fund balance - ending	\$	2,757,558	\$	6,622	\$	2,771,876	\$ 2,765,254

City of Palm Coast, Florida Fire Impact Fee Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual For the Year Ended September 30, 2004

		Budgeted	l An	nounts				Variance with Final Budget - Positive		
	(Original		Final	Act	ual Amounts		(Negative)		
REVENUES										
Impact fees	\$	350,000	\$	350,000	\$	907,529	\$	557,529		
Investment earnings		-		-		12,901		12,901		
Total revenues		350,000		350,000		920,430		570,430		
EXPENDITURES Capital outlay:										
Public safety		350,000		1,081,500		55,000		1,026,500		
Total expenditures		350,000		1,081,500		55,000		1,026,500		
Excess of revenues over (under) expenditures		-		(731,500)		865,430		1,596,930		
Fund balance - beginning		731,550		731,550		731,550		-		
Fund balance - ending	\$	731,550	\$	50	\$	1,596,980	\$	1,596,930		

City of Palm Coast, Florida Development Special Projects Special Revenue Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual

For the Year Ended September 30, 2004

	Budgeted Amounts						Variance with Final Budget - Positive		
	(Original		Final	Act	ual Amounts		(Negative)	
REVENUES									
Impact fees	\$	-	\$	330,000	\$	430,850	\$	100,850	
Investment earnings		-		-		2,641		2,641	
Total revenues		-		330,000		433,491		103,491	
EXPENDITURES Current:									
Transportation and physical environment Capital outlay:		-		-		24,672		(24,672)	
Transportation and physical environment		-		454,900		-		454,900	
Total expenditures		-		454,900		24,672		430,228	
Excess of revenues over (under) expenditures		-		(124,900)		408,819		533,719	
Fund balance - beginning		124,966		124,966		124,966			
Fund balance - ending	\$	124,966	\$	66	\$	533,785	\$	533,719	